



## **OFFICER REPORT TO LOCAL COMMITTEE (REIGATE AND BANSTEAD)**

### **LOCAL PREVENTION FRAMEWORK**

**19 SEPTEMBER 2011**

#### **KEY ISSUE**

This is a progress report from the Youth Task Group. Priorities for the use of the commissioning budget under the devolved Local Prevention Framework have been identified and are submitted in this report for approval by the Local Committee.

#### **SUMMARY**

1. The Youth Task Group set up by the Local Committee has identified key priorities in Reigate and Banstead to prevent young people becoming Not in Education, Employment or Training (NEET) and to prevent young people from becoming First Time Entrants (FTE) to the youth justice system. This report brings forward recommendations from the task group on how the local commissioning resource should be allocated.
2. The recommendations propose a Borough-wide approach, but with emphasis on particular communities as outlined in the report. Following a needs analysis and multi-agency workshop, risk factors have been identified and specific risk factors are proposed as priorities as outlined in the report.
3. Following agreement of the Local Committee, proposals for work to address the agreed priorities will be sought from a long list of pre-approved providers. A shortlist will then be considered by the Task Group and final proposals for award of contracts will be brought to the Local Committee on 5 December 2011. The commissioned services would then commence on 1 April 2012.

## OFFICER RECOMMENDATIONS

### The Local Committee (Reigate and Banstead) is asked to:

Approve the recommendations in Section 7 for future commissioning of preventative services for young people through the Local Prevention Framework.

#### 1 INTRODUCTION AND BACKGROUND

- 1.1 Services for Young People are undergoing significant reform to enable the County Council to respond to several significant drivers of change. These drivers include reducing costs by 30% over the 2009 baseline; modernising the offer to young people so that it is better integrated, more preventative and targeted; and for services to be delivered more locally.
- 1.2 The Local Prevention Framework (LPF) is an allocation of £171k to the SCC Local Committee in Reigate and Banstead to commission services designed to prevent young people becoming NEET or entering the youth justice system. Additionally, £25k is available for the Local Committee to allocate as grants. The allocations are based on the number of young people who are NEET and the number who are FTE.
- 1.3 It is anticipated that the LPF will deliver against the County Council's expectation that where possible local youth services will be commissioned locally, in line with the government's localism agenda. This is the first time that this approach has been tried anywhere in the country.
- 1.4 The purpose of the LPF is to *prevent* NEET and to *prevent* offending and antisocial behaviour. It complements the functions of the new Youth Support Service, which has a clear focus on young people who are currently NEET or who are currently in the youth justice system. The LPF should engage with young people who are *at risk* of NEET or *at risk* of offending and focus on reducing the risk factors that are correlated with NEET and offending.
- 1.5 A needs assessment workshop was held for the Borough of Reigate and Banstead on 1 September 2011, with wide representation including young people, Members (Borough and County Council), health service, community development service, education, voluntary organisations, housing associations, police, youth development service and youth justice. The workshop considered the data on NEET and youth offending (including the predictive factors), as well as the perspectives and experience of the workshop participants.
- 1.6 Also under consideration by the Youth Task Group is the deployment of up to twenty sessions of outreach programme delivered by the Surrey Outdoor Learning and Development service. Surrey Outdoor Learning and Development (SOLD) provides a range of outdoor learning opportunities for schools, youth groups and youth organisations from its three centres at High Ashurst (Boxhill), Henly Fort and Thames Young Mariners. Additionally, SOLD has developed an outreach programme that can be delivered to young people in their local community and will focus on young people learning skills that increase protection from risk (especially soft skills around team working, trusting others and leadership). Reigate and Banstead will have 20, three-hour sessions available with a capacity of up to 20 young people per session. These

sessions can be delivered locally to any part of the borough.

- 1.7 There are four County Council youth centres in Reigate and Banstead (Horley, Phoenix in Tadworth, Banstead and Merstham). The new service will see the youth work delivered from each of these centres managed by a new organisation commissioned through the programme for Centre Based Youth Work. A Youth Club Advisory Group will be established for each centre chaired by a County Councillor (or his/her nominee) and with membership drawn from local young people, a Borough Councillor and community representatives. Nominations for a chairman will be put forward at a later meeting after the Terms of Reference for this group has been finalised.

## 2 ANALYSIS

- 2.1 Levels of NEET and FTE are generally low in Surrey, but above average in Reigate and Banstead. Data presented at the Needs Assessment workshop on 1/9/11 is shown in the table. The proportion of NEET in Reigate and Banstead is 13%, and FTE is 18%, whereas the proportion of the population is only 11%.

| Levels of NEET and FTE      | Surrey  | Reigate and Banstead | Reigate and Banstead proportion as percentage of Surrey. |
|-----------------------------|---------|----------------------|--|
| Total population 10-19      | 133,600 | 15200                | 11%  |
| NEET (April 2011)           | 782     | 99                   | 13%  |
| FTE (April 2010-March 2011) | 568     | 104                  | 18%  |

- 2.2 Additionally, wider research has shown that the following risk factors are significant in increasing the likelihood of a young person becoming NEET or FTE:
- School attendance less than 60%
  - Excluded from school
  - Engaged in anti social behaviour
  - Statement of Special Education Need or school action or action plus
- 2.3 At the Youth Task Group workshop, additional risk factors were identified as listed below:

- **Family and Personal Circumstances**
  - *Mental illness*
  - *Domestic Abuse*
  - *Drugs and Alcohol abuse*
  - *General not working - benefit culture*
  - *Siblings who have offended*
  - *Life History*
  - *Poverty*
  - *Continuity (foster care etc. placements – short term)*
  - *Environmental, familial factors e.g. Family breakdown*
  - *Young Carers*
- **Parenting**

- *Poor parenting skills*
- *Parents with own problems*
- *Young parents*
- *Absent parents*
- **Geographical location**
  - *Housing*
  - *Location/area*
  - *Poor access to youth services*
  - *Lack of information on services*
  - *Poor access to opportunities*
- **Susceptible to influence**
  - *Peer pressure*
  - *Gang culture*
  - *Attachment issues*
  - *Relationships*
  - *Laziness*
- **Non engagement with education**
  - *Not getting on in school*
  - *Schools not meeting the needs of YP*
  - *Male engagement in schools (vocational vs. academic)*
  - *Boredom*
  - *Not fitting in the system*
  - *Transition from Primary to Secondary schools*
  - *School exclusion*
- **Learning difficulties**
- **Lack of access to employment opportunities**
- **Discrimination**

2.4 Other issues were also raised as listed below:

- Money wasted on wrong target groups
- Confusion of YP and the YJS
- Boundaries
- Life Expectation
- Culture/ Media
- Community
- Living Costs
- Target age - 10 to 13 yr olds

2.5 The following geographical areas were highlighted as in greater need at the workshop - Banstead, Chipstead Hooley, Horley, Merstham, Netherne-on-the-Hill, Redhill, Woodhatch (South Reigate), Tadworth and Woodmansterne. However, these should be considered alongside those areas highlighted as having greater need by the Index of Multiple Deprivation (IMD). The table below lists the 10 Lower-level Super Output Areas (LSOA) in Reigate and Banstead that rank highest in the IMD. LSOAs are smaller statistical subdivisions within electoral wards. The national average population of LSOAs is 1,500 people and there are 86 in Reigate and Banstead. Wards shown more than once in the table have more than one LSOA in the 10 areas which are ranked highest in terms of need.

| Reigate and Banstead Ranking | Ward                     |
|------------------------------|--------------------------|
| 1 <sup>st</sup>              | Merstham - A             |
| 2 <sup>nd</sup>              | Horley West              |
| 3 <sup>rd</sup>              | Redhill West - A         |
| 4 <sup>th</sup>              | Preston - A              |
| 5 <sup>th</sup>              | Redhill West - B         |
| 6 <sup>th</sup>              | Preston - B              |
| 7 <sup>th</sup>              | Horley Central           |
| 8 <sup>th</sup>              | Merstham - B             |
| 9 <sup>th</sup>              | Tattenhams               |
| 10 <sup>th</sup>             | South Park and Woodhatch |

- 2.6 For the other wards highlighted at the workshop, Chipstead Hooley and Woodmansterne ward ranks 11th and contains the Netherne-on-the-Hill estate. Banstead Village is ranked 33rd, Hooley is ranked 39th and Tadworth and Walton is ranked 42nd.
- 2.7 Further considerations are the locations of existing youth centres providing SCC centre based youth work in Horley, Merstham Banstead and Tadworth (Phoenix). It should be noted that provision at these centres is to continue and will be run by managing agents, commissioned from 1/4/12. Additionally, support will continue for the Sovereign Youth Centre in Reigate, although this centre is not run by SCC.
- 2.8 It was agreed at the Youth Task Group that for future assessment of need, further data on the trend of NEET young people and FTEs should be considered.
- 2.9 Following discussion at the Youth Task Group, drawing together the needs analysis and the local knowledge, the following proposals were agreed for recommendation to the Local Committee.

#### **Particular focus on specific predictors or risk factors**

- 2.10 The Youth Task Group proposes that all risk factors are considered, but with particular emphasis on two key aspects - preventative work with the family and the transition between primary and secondary school.
- 2.11 Timing of the intervention was also considered important and particular emphasis was placed on earlier prevention with the 10-13yr age range, within an overall approach encompassing 10 to 19.

#### **Particular focus on specific geographical areas**

- 2.12 The Youth Task Group drew on the needs analysis data and workshop discussions to develop an approach that would combine Borough-wide resource with a more targeted approach for particular communities.

- 2.13 Borough-wide preventative services, with specific outreach facilities to provide services that address the risk factors highlighted above. These services would be expected to build on the prevent and deter approach.
- 2.14 Redhill was specifically highlighted as an area of high need, but with limited youth centre provision. The Youth Task Group also proposed to highlight the following communities for more targeted approaches: Horley; Merstham; Preston and Reigate (Woodhatch). In reaching this list, consideration was given to related proposals in *Fit for the Future* - in particular, the planned increase in provision at SCC Youth Centres outlined in paragraph 2.7. With this in mind, the idea of an integrated approach, working alongside this provision would be considered.
- 2.15 In relation to the allocation of places on SOLD, the Youth Task Group considered that these places should be responsive to local need. The Youth Task Group recommends these resources are delegated to Youth Support Service officers to enable a swift response to need. The resources would be expected to be allocated in response to need, drawing on the risk factors highlighted in this report.

### **3 CONSULTATIONS**

- 3.1 The local prevention framework is one of several delivery models which have been developed by the Services for Young People *Fit for the Future* transformation programme. There has been wide ranging consultation with groups of young people, staff, partner agencies. Members have been consulted through the county council's PVR Member Reference Group. Additionally, local engagement has taken place through the Local Committee Youth Task Group and the Workshop held on 1/9/11.

### **4 FINANCIAL AND VALUE FOR MONEY IMPLICATIONS**

- 4.1 It is anticipated that local commissioning will offer better value for money in that the outcomes commissioned will be more closely aligned to local need.

### **5 EQUALITIES AND DIVERSITY IMPLICATIONS**

- 5.1 The devolved commissioning budget is likely to be targeted on groups who are vulnerable or at risk.

### **6 CRIME AND DISORDER IMPLICATIONS**

- 6.1 Local commissioning aims specifically to reduce offending and anti social behaviour and to increase participation.

### **7 CONCLUSION AND RECOMMENDATIONS**

Following the needs analysis, workshop and Youth Task Group meeting on 8th September 2011, the following recommendations are proposed.

- 7.1 All risk factors identified at paras 2.2, 2.3 and 2.4 are considered by providers, and providers will be asked to focus particularly on:
- a) 10-13 yr old, with an emphasis on work with the family and transition between primary and secondary school

b) 14-19 yr old, with an emphasis on ensuring there is outreach capacity that builds on the prevent and deter approach

- 7.2 a) all parts of Reigate and Banstead, particularly harder to reach areas, are supported with preventative services through a prevent and deter approach  
 b) one priority area Redhill, with a recognition of other areas also needing a more targeted approach - Horley; Merstham; Preston; and Reigate (Woodhatch).

### **Proposal to delegate SOLD allocations**

- 7.3 The allocation of SOLD resources to young people will be delegated to officers in the Youth Support Service to arrange provision that addresses the identified risk factors and areas of geographical priority.

## **8 REASONS FOR RECOMMENDATIONS**

- 8.1 The recommendations will:
- a) support the council's priority to achieve "zero NEET" that is for 100% of young people aged 16 to 19 to be in education, training or employment.
  - b) support the council's priority that more young people are safe from crime and anti-social behaviour
  - c) increase delivery of youth work locally

## **9 WHAT HAPPENS NEXT**

- 9.1 The next steps will be for officers to draft a commissioning specification to invite proposals from the framework suppliers.
- 9.2 A mini competition will take place where short listed suppliers will present their proposals to the task group. A recommendation on award of contract will be brought to the next meeting of the Local Committee for approval.
- 9.3 It is anticipated that the new provider will be in place for 1 April 2012.

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| <b>BACKGROUND PAPERS:</b> | Services for Young People in Reigate and Banstead – Briefing for Elected Members (issued May 2011) |